

## Message Text

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ACTION IO-13

INFO OCT-01 NEA-10 ISO-00 CIAE-00 DODE-00 PM-04 H-02

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 SAM-01 AF-08 ARA-06 EA-07 EUR-12 DLOS-06

SAL-01 OES-06 /117 W  
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FM AMEMBASSY KABUL  
TO SECSTATE WASHDC 9185  
INFO USUN NEW YORK 0571

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 6523/1

E.O. 11652: GDS  
TAGS: PFOR, PORG, UN, US, CE, AF  
SUBJ: GOVERNMENT OF AFGHANISTAN'S (GOA) VIEWS ON COLOMBO  
NON-ALIGNED MEETINGS

REF: A. COLOMBO 3056 B. STATE 204517

1. INTRODUCTION AND SUMMARY. THIS CABLE ADDRESSES  
QUESTIONS RAISED IN REFTELS CONCERNING THE RECENTLY  
CONCLUDED COLOMBO NON-ALIGNED MEETINGS. IT IS DRAWN  
PRIMARILY FROM DISCUSSIONS WITH YAHYA MAROOFI, DEPUTY  
DIRECTOR OF THE UN AND INTERNATIONAL RELATIONS SECTION  
OF THE AFGHAN FOREIGN MINISTRY, WHO SERVED AS RAPPORTEUR  
OF POLITICAL COMMITTEE AT COLOMBO. TOPICS REPORTED IN  
THIS CABLE ARE: PRESIDENT DAOUD'S SUMMIT SPEECH; PUERTO  
RICO, KOREA, AND LAND-LOCKED RESOLUTIONS; AFGHAN/BANGLADESH  
SHARING OF SEAT ON NON-ALIGNED COORDINATING COMMITTEE  
(NACC); THE ROLE PLAYED BY CUBANS, NORTH  
KOREANS, AND ALGERIANS AS WELL AS THE "MODERATES"--  
INDIA, YUGOSLAVIA, AND SRI LANKA; AND DIVISIONS  
WITHIN THE ARAB CAMP.

2. PRESIDENT DAOUD'S SUMMIT SPEECH. BASED ON TEXT  
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PUBLISHED HERE, PRESIDENT DAOUD'S SPEECH AT THE COMOMBO  
NON-ALIGNED SUMMIT STRESSED AFGHANISTAN'S HISTORICAL

COMMITMENT TO NON-ALIGNMENT, THE NEED TO PRESERVE NON-ALIGNED SOLIDARITY AND PURITY, AND ADVISABILITY OF THIRD WORLD REALISTICALLY APPROACHING ECONOMIC RELATIONS WITH DEVELOPED NATIONS. AFFRESS INCLUDED MANY NAM HOMILIES, AND REITERATIONS OF FAMILIAR AFGHAN (AND NAM) POSITIONS ON PALESTINE, ISRAEL, AND SOUTH AFRICA. SPEECH WAS ON THE WHOLE MODERATE THOUGH DAOUD EMPLOYED COMMON CURRENCY OF NAM PHRASEOLOGY SUCH AS "NEO-COLONIALISM", "EXPLOITATION", ETC. HE STATED THAT NAM "SHOULD IN NO WAY BE ALLOWED TO SUUME... THE FORM OF A BLOC"; THAT NAM DECLARATION SHOULD STATE THAT NON-ALIGNED COUNTRIES "ARE DESIROUS OF FRIENDSHIP WITH EAST AND WEST"; AND THAT AFGHANISTAN BELIEVES IT NOT IN INTEREST OF THIRD WORLD "TO POLITICIZE EACH AND EVERY ISSUE," ESPECIALLY ECONOMIC RELATIONS WITH DEVELOPED WORLD. MOST EXTENSIVE TREATMENT OF SPECIFIC ISSUE CAME AT END OF ADDRESS WHEN PRESIDENT DAOUD SPOKE ON PLIGHT OF LAND-LOCKED STATES AND CALLED FOR "FIRM OFFICIAL RECOMMENDATIONS" FROM THE SUMMIT FOR NEXT UNGA AND OTHER MULTI-LATERAL FORUMS.

3. PUERTO RICO. DEPUTY FOREIGN MINISTER WAHEED ABDULLAH HAS TOLD AMBASSADOR THAT AFGHAN DELEGATION STATED RESERVATIONS ON THE PUERTO RICO LANGUAGE. IN SUBSEQUENT CONVERSATION YAHYA MAROOFI, WHO ACTED AS RAPORTEUR FOR POLITICAL COMMITTEE, MAROOFI STATED THAT AFGHAN VIEWS WERE MADE KNOWN INITIALLY IN DRAFTING SESSION OF POLITICAL COMMITTEE AND THAT HE ASSUMED GOA'S RESERVATIONS WOULD APPEAR IN FINAL DOCUMENTS. (NOTE: AFGHANISTAN IS NOT LISTED AS HAVING RESERVED ON PUERTO RICO IN COLOMBO 3156.)

4. KOREA RESOLUTION. MAROOFI WAS UNAWARE THAT LANGUAGE ON KOREA QUESTION HAD BEEN CHANGED AFTER SLOSE OF SUMMIT. HE STATED THAT AFGHAN DELEGATION HAD EXPRESSED SOME DOUBTS ABOUT LANGUAGE BUT HASTENED TO ADD THAT THERE WERE SO MANY COUNTRIES ATTACKING NORTH KOREAN LANGUAGE THAT IT HADN'T BEEN ENCESSARY  
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FOR AFGHANS TO SPEAK OUT MORE STRONGLY. IN CONTRAST TO PUERTO RICO LANGUAGE, MAROOFI GAVE IMPRESSION THAT AFGHAN DOUBTS ON RESOLUTION WOULD NOT APPEAR IN FINAL DOCUMENTS.

5. LAW OF THE SEA, LAND-LOCKED ISSUES. MAROOFI SPOKE AT LENGHT ABOUT AFGHAN DELEGATION'S ACTIONS TO STYMIE LAW OF SEA RESOLUTION INTRODUCED BY SRI LANKA IN POLITICAL COMMITTEE WHICH AFGHANS BELIEVED UNDERMINED RIGHT OF ACCESS OF SEA BY LAND-LOCKED

COUNTRIES. ACCORDING TO HIS ACCOUNT, MAROOFI TOOK FLOOR TO SPEAK AGAINST DRAFT LANGUAGE WHEN FIRST INTRODUCED, STATEING THERE WAS NOT CONSENSUS ON SRI LANKA PROPOSAL AND THAT AFGHANS COULD ACCEPT LANGUAGE ONLY IF STRONG STATMENT ON RIGHTS OF LAND-LOCKED COUNTRIES WAS ALSO INCLUDED AS POLITICAL RESOLUTION. THIS LED SIR LANKA "GRUDGINGLY" TO WITHDRAW DRAFT. SAME SCENARIO WAS, ACCORDING TO MAROOFI, REPLAYED SEVERAL DAYS LATER. AFTER SECOND SRI LANKAN WITHDRAWAL, AGHANS PRESSED SUCCESSFULLY FOR A STATMENT ON LAND-LOCKED COUNTRIES IN ECONOMIC COMMITTEE.

6. AFGHAN NACC SEAT. MAROOFI DID NOT DISCUSS DETAILS OF HOW AFGHANS MANAGED TO WORK OUT SPLIT SEAT ON NON-ALIGNED COORDINATING COMMITTEE (NACC) WITH GANGLADESH AFTER INITIAL VICTORY OF BANGLADESH IN COMPETITION. HE DID SAY THAT THERE WAS CONSIDERABLE FEELING THAT NEWCOMERS HAD BEEN SOMEWHAT UNFAIRLY PREFERRED OVER NAM CHARTER MEMBERS. AFGHANS ARE PLEASED WITH OUTCOME SINCE THEY WILL HOLD SEAT IN MORE IMPORTANT PERIOD WHEN ARRANGEMENTS AND DRAFT LANGUAGE WILL BE WORKED OUT FOR NEXT NAM SUMMIT.

7. CUBAN, PANAMANIAN ROLE. MAROOFI STATED THAT CUBANS WERE VERY MUCH IN EVIDENCE, BUT ACTED IN WAYS THAT LIMITED THEIR EFFECTIVENESS. HE STATED THAT CUBANS HAD ENTERED AS AN "AMENDMENT" COMPLETE SUBSTITUTE LANGUAGE FOR THE ENTIRE POLITICAL DRAFT THAT HAD EMERGED FROM PREPARATORY NACC MEETING.  
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THIS, HE ADDED, ANGERED SIR LANKANS WHO WOULD NOT ENTERTAIN "AMENDMENT". HE NOTED HOWEVER THAT CUBANS WERE SUCESSFUL IN GAINING MANY PIECEMEAL CHANGES TO LANGUAGE. MAROOFI RECEIVED IMPRESSION THAT CUBANS WORKED FOR STRONGER LANGUAGE ON PANAMA CANAL THAN PANAMA DELEGATION DESIRED. PANAMANIAN WERE NOT, HE RECALLED, MUCH IN EVIDENCE BEHIND THE SCENES.

8. NORHT KOREAN ROLE. MAROOFI STATED THAT WHILE NORHT KOREANS WERE LARGELY SUCESSFUL IN THEIR AIMS, DELEGATION WAS TOO MUCH IN EVIDENCE, TOO ABRASIVE, AND "BIZARRE" IN THEIR LANGUAGE. HE FELT THAT NEWNESS TO SUCH FORUMS AND LANGUAGE BARRIER WAS A PROBLEM FOR NORTH KOREANS. HE HAD NO IDEA WHY KIM II SUNG DID NOT APPEAR AND STATED THAT HE

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HAD NO OPINION AS TO WHAT SUBSTANTIVE EFFECTS  
SUCH AN APPEARANCE MIGHT HAVE HAD. HE ALSO FELT  
THAT UNCONCEALED NORHT KOREAN DISPLEASURE AT LOSING  
OUT TO VIETNAM IN NACC SEAT COMPETITION WON NORHT  
FOREA FEW FRIENDS EVEN AMONG RAICALS.

9. ALGERIAN ROLE. MAROFFI ENDORSED PREVALENT VIEW  
THAT AFGERIAN PREOCCUPATION WITH SAHARA ISSUE LIMITED  
THEIR TOTAL IMPACT ON SESSION. HE ALSO PUT FORWARD  
OPINION THAT EVEN WITHOUT SAHARA CONCENTRATION,  
ALGERIAN ROLE WOULD HAVE BEEN LESS INFLUENTIAL THAN  
PREVIOUSLY SINCE ALGERIA HAD NECESSARILY BECOME MORE  
"MODERATE" IN NAM SPECTRUM IN RELATION TO POSITIONS  
OF "NEW MEMBERS"--NORTH KOREA, PLO, AND CUBA WERE  
CITED.

19. ROLE OF SRI LANKA, INDIA, YUGOSLAVIA. MAROOFI  
SHARES COMMONLY EXPRESSED VIEW THAT COLOMBO NAM  
MEETINGS SAW RESURGENCE OF "MODERATE LEADERSHIP"--  
YUGOSLAVIA, INDIA AND, GIVEN ITS ROLE AS HOST, SIR  
LANKA. (HE SEEMED UNAWARE THAT THIS VIEW SOMEWHAT  
CONTRADICTS HIS OPINION THAT ALGERIA WAS LESS EFFECTIVE  
PARTIALLY CECAUSE IT WAS RELATIVELY LESS RADICAL.)  
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HE CITED UNPRECEDENTED NUMBER OF RESERVATIONS AS INDICATIONS THAT RADICALS WERE HAVING MORE DIFFICULT TIME, AND OPINED THAT HAVANA SITE FOR NEXT SUMMIT COULD POSSIBLY ACT AGAINST RATHER THAN FOR RADICALS DEPENDING ON CUBAN DEPARTMENT.

11. ARABS. MAROFFI WAS NOT FORTHCOMING IN DISCUSSING DIVISIONS WITHIN ARAB/ISLAMIC GROUPS AT NAM MEETINGS. HE ALLOWED HOWEVER THAT EGYPTIAN FAILURE TO GAIN NACC SEAT HAD SOMETHING TO DO WITH PLO INTRANSIGENCE AND RADICAL ARAB HOSILITY TOWARD EGYPTIANS. AS CHARTER MEMBER OF NAM, MAROOFI STATED THAT AFGHANS LAMENTED FACT THAT NEW NACC INCLUDED SO MANY LATE COMERS TO NAM, AND EXCLUDED EGYPT.

12. COMMENT. PERFORMANCE OF AFGHANS AT COLOMBO WAS LONG LINES ANTICIPATED. WHILE WE WOULD HAVE PREFERRERD STRONGER RESERVATIONS ON KOREA AND PUERTO RICE, AFGHANS APPEAR TO US TO HAVE MAINTAINED SUCCESSFULLY THEIR STATUS WITHIN THE NAM WHILE AT THE SAME TIME ACCOMMODATING OUR VIEWS ON ISSUES OF GREATEST CONCERN TO U.S. THE NUMBER OF RESERVATIONS ENTERED AT COLOMBO MAY IN FUTURE HAVE POSITIVE EFFECT ON AFGHAN WILLINGNESS PUBLICLY TO PUT DISTANCE BETWEEN ITS VIEWS AND THOSE OF RADICAL NAM MEMBERS ON CONTENTIOUS ISSUES. ONE EFFECT OF U.S. PRESENCE AT, AND INTEREST IN COLOMBO NAM MEETINGS WAS TO UNDERSCORE TO AFGHANS IMPORTANCE U.S. ATTACHES TO CERTAIN ISSUES AND TO MAKE CLEAR THAT WE ARE IN BETTER POSITION THAN BEFORE TO JUDGE ACCURACY OF AFGHAN ACCOUNT OF THEIR ACTIONS RELATED TO THOSE ISSUES.

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